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A8-0168/2016

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REPORT

on virtual currencies
(2016/2007(INI))

Committee on Economic and Monetary Affairs

Rapporteur: Jakob von Weizsäcker

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Kokott delivered on 16 July 2015¹,

- having regard to ESMA’s consultation on Investment using virtual currencies or distributed ledger technology of July 2015²,
 - having regard to its EPRS briefing on Bitcoin market, economics and regulation³,
 - having regard to the Europol report ‘Changes in modus operandi of Islamic State terrorist attacks’ of 18 January 2016⁴,
 - having regard to the FATF’s report on Virtual Currencies of June 2014⁵,
 - having regard to the OECD study on ‘The Bitcoin Question - currency versus trust-less transfer technology’⁶,
 - having regard to the IMF Staff Discussion Note on Virtual Currencies and Beyond of January 2016⁷,
 - having regard to the UK Government Office for Science, Chief Scientific Adviser’s Report on ‘Distributed Ledger Technology: beyond block chain’, of 2016⁸,
 - having regard to the hearing of the Committee on Economic and Monetary Affairs on virtual currencies of 25 January 2016,
 - having regard to Rule 52 of its Rules of Procedure,
 - having regard to the report of the Committee on Economic and Monetary Affairs and the opinion of the Committee on the Internal Market and Consumer Protection (A8-0168/2016),
- A. whereas a universally applicable definition is not yet established, but virtual currencies (VCs) are sometimes referred to as digital cash, and the European Banking Authority (EBA) regards them as being a digital representation of value that is neither issued by a central bank or a public authority nor necessarily attached to a fiat currency, but is accepted by natural or legal persons as a means of payment, and can be transferred, stored or traded electronically; whereas VCs are most notably based on distributed ledger technology (DLT), the technological basis for more than 600 VC schemes⁹, which facilitates 'peer-to-peer' exchange, the most prominent of which to date is

¹ <http://eur-lex.europa.eu/legal-content/EN/TXT/?uri=CELEX%3A62014CC0264>

² https://www.esma.europa.eu/sites/default/files/library/2015/11/2015-532_call_for_evidence_on_virtual_currency_investment.pdf

³ [http://www.europarl.europa.eu/RegData/bibliotheque/briefing/2014/140793/LDM_BRI\(2014\)140793_REV1_EN.pdf](http://www.europarl.europa.eu/RegData/bibliotheque/briefing/2014/140793/LDM_BRI(2014)140793_REV1_EN.pdf)

⁴ https://www.europol.europa.eu/sites/default/files/publications/changes_in_modus_operandi_of_is_in_terrorist_attacks.pdf

⁵ <http://www.fatf-gafi.org/media/fatf/documents/reports/virtual-currency-key-definitions-and-potential-aml-cft-risks.pdf>

⁶ <http://www.oecd.org/daf/fin/financial-markets/The-Bitcoin-Question-2014.pdf>

⁷ <https://www.imf.org/external/pubs/ft/sdn/2016/sdn1603.pdf>

⁸ https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/492972/gs-16-1-distributed-ledger-technology.pdf

⁹ <http://www.bis.org/cpmi/publ/d137.pdf>

Bitcoin; while it was launched in 2009 and currently holds a market share among DLT-based VCs of almost 90 %, with a market value of the outstanding Bitcoins of around EUR 5 billion¹, it has not yet reached systemic dimensions;

- B. whereas DLT includes databases with varying levels of trust and resilience, with the potential to process large numbers of transactions rapidly, and with transformational capacity not only in the area of VCs but also in fintech more broadly speaking, where clearing and settlement might be one obvious application, as well as others beyond finance, especially with regard to proof of identity and property;
- C. whereas investments in DLT are an integral part of the ongoing fintech innovation cycle and have totalled more than EUR 1 billion to date, from both venture capital funding and corporate investment²;

Opportunities and risks of VCs and DLT in the rapidly evolving technological landscape of payments

- 1. Stresses that VCs and DLT have the potential to contribute positively to citizens' welfare and economic development, including in the financial sector, by means of:
 - a) lowering transaction and operational costs for payments and especially cross-border transfer of funds, quite possibly to well below 1 %, compared to the traditional 2 % – 4 % for online payment systems³ –, and to more than 7 % on average for the cross-border transfer of remittances⁴, hence, in an optimistic estimate, potentially reducing total global costs for remittances by up to EUR 20 billion;
 - b) more generally, reducing the cost of access to finance even without a traditional bank account, thereby potentially contributing to financial inclusion and the G20 and G8 '5x5 objective'⁵;
 - c) enhancing the resilience and, depending on the architecture of the scheme, the speed of payment systems and trade in goods and services thanks to the inherently decentralised architecture of DLT, which might continue to operate reliably even if parts of its network were to malfunction or to be hacked;
 - d) enabling systems that combine ease of use, low transaction and operational costs and a high degree of privacy, but without full anonymity so that transactions are traceable to a certain extent in case of malfeasance and so that transparency for market participants in general can be increased;
 - e) using such systems to develop secure online micropayment solutions that respect individual privacy, which could conceivably replace some of the existing online business models that significantly challenge privacy;

¹ <http://coinmarketcap.com/>

² See, among others: <http://www.coindesk.com/state-of-Bitcoin-blockchain-2016/>

³ <https://www.eba.europa.eu/documents/10180/657547/EBA-Op-2014-08+Opinion+on+Virtual+Currencies.pdf>

⁴ https://remittanceprices.worldbank.org/sites/default/files/rpw_report_december_2015.pdf

⁵ <http://web.worldbank.org/WBSITE/EXTERNAL/TOPICS/EXTFINANCIALSECTOR/0,,contentMDK:22383199~pagePK:210058~piPK:210062~theSitePK:282885,00.html>

- f) potentially allowing different types of traditional and innovative payment mechanisms, from credit cards to mobile solutions, to merge into one secure and user-friendly application, which could advance certain aspects of e-commerce in Europe and deepen the Single Market;
2. Notes that VCs and DLT schemes entail risks which need to be addressed appropriately so as to enhance their trustworthiness, including in the present circumstances, namely:
- a) the absence of flexible, but resilient and reliable, governance structures or indeed a definition of such structures, especially in some DLT applications such as Bitcoin, which creates uncertainty and consumer or – more broadly – user protection problems, especially in the event of challenges unforeseen by the original software designers;
 - b) the high volatility of VCs and potential for speculative bubbles, and the absence of traditional forms of regulatory supervision, safeguards and protection, issues which are especially challenging for consumers;
 - c) the sometimes limited capacity of regulators in the area of new technology, which may make it difficult to define appropriate safeguards in a timely manner in order to ensure the proper and reliable functioning of DLT applications when or even before they grow so large as to become systemically relevant;
 - d) the legal uncertainty surrounding new applications of DLT;
 - e) the energy consumption of running certain VCs which, according to the UK Government Chief Scientific Adviser’s report on DLT, in the case of Bitcoin has been estimated to be in excess of 1 GW, which would call for investments in research into, and promotion of, more efficient forms of transaction verification mechanisms;
 - f) the lack of sufficiently transparent and easily accessible technical documentation of the functioning of specific VCs and other DLT schemes;
 - g) potential sources of financial instability that might be associated with derivative products based on poorly understood characteristics of VCs;
 - h) the potential long-run future limitations on the effectiveness of monetary policy if private VC schemes were to be widely used as a substitute for official fiat currency;
 - i) the potential for 'black market' transactions, money laundering, terrorist financing¹, tax fraud and evasion and other criminal activities based on the ‘pseudonymity’ and ‘mixing services’ that some such services offer and the decentralised nature of some VCs, bearing in mind that the traceability of cash transactions tends to be much lower still;
3. Suggests that addressing these risks will require enhanced regulatory capacity, including

¹ While there is potential for use of VC for terrorist financing, Europol has recently (18 January 2016) pointed out that ‘despite third party reporting suggesting the use of anonymous currencies like Bitcoin by terrorists to finance their activities, this has not been confirmed by law enforcement’.

technical expertise, and the development of a sound legal framework that keeps up with innovation, ensuring a timely and proportionate response if and when the use of some DLT applications becomes systemically relevant;

4. Points out, however, that if a regulation is adopted at a very early stage, it may not be adapted to a state of affairs which is still in flux and may convey a wrong message to the public about the advantages or security of virtual currencies;

Employing DLT beyond payments

5. Notes that DLT's potential to accelerate, decentralise, automate and standardise data-driven processes at lower cost has the potential to alter fundamentally the way in which assets are transferred and records are kept, with implications for both the private and the public sector, the latter being concerned in three dimensions: as a service provider, as a supervisor and as a legislator;
6. Points out that clearing, settlement and other post-trade management processes currently cost the global financial industry well in excess of EUR 50 billion per year¹, and that this and bank reconciliation processes are areas where the use of DLT might turn out to be transformational in terms of efficiency, speed, and resilience, but would also raise new regulatory challenges;
7. Highlights the fact that, in this regard, several initiatives have been put in place by private sector actors, and invites competent authorities, at both European and national level, to monitor such initiatives;
8. Further notes that DLT could be used to increase data sharing, transparency and trust not only between government and citizens, but also between private sector actors and clients;
9. Recognises the still unfolding potential of DLT well beyond the financial sector, including crypto-equity crowdfunding, dispute mediation services, in particular in the financial and juridical sectors, and the potential of smart contracts combined with digital signatures, applications allowing for heightened data security and synergies with the development of the Internet of Things;
10. Underscores the dynamics that the block-chain technologies generate in the business environment as well as their potential for transformation in the real economy in the long run;
11. Acknowledges the potential of DLT in assisting governments to reduce money laundering, fraud and corruption;
12. Encourages government agencies to test DLT systems after conducting proper impact analyses in order to improve the provision of services to citizens and of e-government solutions, in compliance with EU data protection rules; encourages government agencies to avoid lock-in effects which may be associated with reliance on proprietary

¹ https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/492972/gs-16-1-distributed-ledger-technology.pdf

DLT schemes; specifically recognises the potential of DLT for improvements in land registry systems;

13. Recommends that government agencies and competent authorities that are tasked with analysing large quantities of data explore the use of real-time DLT-based supervision and reporting tools as part of a RegTech agenda in the financial sector and beyond, including in order to at least reduce the sizeable VAT gap in the Union¹;

Smart regulation towards fostering innovation and safeguarding integrity

14. Calls for a proportionate regulatory approach at EU level so as not to stifle innovation or add superfluous costs to it at this early stage, while taking seriously the regulatory challenges that the widespread use of VCs and DLT might pose;
15. Highlights the similarities between Distributed Ledger Technology (DLT), consisting in a set of nodes participating in a system and sharing a common database, and the World Wide Web, defined as a global set of resources logically interrelated by hyperlinks; notes that both the DLT and the WWW are based on the internet, a global system of interconnected mainframe, personal and wireless computer networks;
16. Recalls that the internet, despite the attempts to promote a multi-stakeholder approach, is still governed by the National Telecommunications and Information Administration, an agency of the United States Department of Commerce;
17. Welcomes the creation of a Dynamic Coalition on Blockchain Technologies at the Internet Governance Forum, and invites the Commission to promote a shared and inclusive governance of the DLT, so as to avoid problems previously encountered in the development of the internet;
18. Points out that key EU legislation, such as EMIR, CSDR, SFD, MiFID/MiFIR, UCITs and AIFMD, could provide a regulatory framework in line with the activities carried out, irrespective of the underlying technology, even as VCs and DLT-based applications expand into new markets and extend their activities; observes, however, that more tailor-made legislation might be needed;
19. Welcomes the Commission's suggestions for including VC exchange platforms in the Anti-Money-Laundering Directive (AMLD) in order to end the anonymity associated with such platforms; expects that any proposal in this regard will be targeted, justified by means of a full analysis of the risks associated with VCs, and based on a thorough impact assessment;
20. Recommends that the Commission draw up a comprehensive analysis of VCs and, on the basis of this assessment, consider, if appropriate, revising the relevant EU legislation on payments, including the Payment Accounts Directive (PAD), the Payment Services Directive (PSD) and the Electronic Money Directive (EMD), in light of the new possibilities afforded by new technological developments including VCs and DLT, with a view to further enhancing competition and lowering transaction costs, including by means of enhanced interoperability and possibly also via the promotion of a universal

¹ http://europa.eu/rapid/press-release_IP-15-5592_en.htm

and non-proprietary electronic wallet;

21. Observes that several virtual local currencies have been created in Europe, not least as a response to the financial crises and the related credit crunch problems; urges particular caution when defining virtual currencies, in the context of any future legislative proposals, with a view to taking proper account of the existence of ‘local currencies’ of a not-for-profit nature, often having limited fungibility and providing significant social and environmental benefits, and to preventing disproportionate regulation in this area, as long as taxation is neither avoided nor circumvented;
22. Calls for the creation of a horizontal Task Force DLT (TF DLT) led by the Commission, consisting of technical and regulatory experts, in order to:
 - i) provide the necessary technical and regulatory expertise across the various sectors of pertinent DLT applications, bring together stakeholders and support the relevant public actors at EU and Member State level in their efforts to monitor DLT use at the European level and globally;
 - ii) foster awareness and analyse the benefits and risks – including to end-users – of DLT applications in order to make best use of their potential, including by aiming to identify a core set of attributes of DLT schemes conducive to the general interest, such as non-proprietary open standards, and by identifying standards for best practice where such standards are emerging;
 - iii) support a timely, well-informed and proportionate response to the new opportunities and challenges arising with the introduction of significant DLT applications, including by means of a roadmap for future steps at EU and Member State level which would include an assessment of existing European regulation, with a view to updating it in response to significant and systemic DLT use where appropriate, also addressing consumer protection and systemic challenges;
 - iv) develop stress tests for all relevant aspects of VCs and other DLT schemes that reach a level of use that would make them systemically important for stability;
23. Stresses the importance of consumer awareness, transparency and trust when using VCs; calls on the Commission to develop, in cooperation with the Member States and the VC industry, guidelines with the aim of guaranteeing that correct, clear and complete information is provided for existing and future VC users, to allow them to make a fully informed choice and thus enhance the transparency of VC schemes in terms of how they are organised and operated and how they distinguish themselves from regulated and supervised payment systems in terms of consumer protection;
24. Instructs its President to forward this resolution to the Council and the Commission.

EXPLANATORY STATEMENT

Seven years after the launch of Bitcoin, the first and most prominent virtual currency (VC), it has become clear that the underlying innovation, distributed ledger technology (DLT) is set to have a significant impact on the financial sector and beyond. This technology, in principle, enables a decentralised, rapid, resilient and rather secure means of recording any sort of transaction together with the history of previous transactions in a ‘distributed ledger’. Investment in DLT is soaring and certain applications could rapidly become systemic. While there are still some questions regarding the scope of this ongoing technological transformation, the considerable opportunities and non-negligible risks involved make this first report by the European Parliament on VC and DLT a timely undertaking.

Rapidly evolving technological landscape

The main opportunities of VCs and DLT in the field of payments relate to reductions in transaction costs and the ease of use while providing for resilience and varying levels of privacy. In this context, it is worth noting that transaction costs for payments remain surprisingly high. On average, more than 7 percent of cross-border remittances are eaten up by transfer costs which both the G20 and the G8 have committed significantly to reduce. But more competitive transaction costs can and might also be achieved within the single market. In the medium term, competition could be further strengthened via the introduction of a non-proprietary and interoperable single wallet.

However, much of the DLT potential is likely to unfold beyond the payment sector. Post-trade management is mentioned in the report as one manifest use case for DLT in the private sector. More broadly, applications are likely to emerge especially in areas where reliability, proof of identity and ownership and standardization are important: smart contracts, intellectual property transfers, supply chain management and a number of government services. For example, as part of a RegTech agenda, the potential to reduce the VAT gap of presently 168 billion euro using DLT should be explored¹.

As with the opportunities, the risks related to VCs and DLT will only emerge more clearly as their use becomes more widespread. But some significant risks have already become apparent, e.g. the abuse of certain applications for criminal conduct, including money laundering and terrorist financing². Also, as DLT is likely to be used in a number of systemic areas the proper functioning and the resilience of such systems needs to be assured based on sound governance and supervisory structures. Furthermore, consumer protection issues are likely to feature prominently in a number of applications.

Smart regulation for DLT

The key to smart regulation in such an environment of dynamic innovation is for the regulator to develop sufficient capacity, including technical expertise. Pre-emptive and heavy-handed regulation that would stifle growth should and can be avoided. But such a smart regulatory

¹ Commission, Press Statement, http://europa.eu/rapid/press-release_MEMO-15-5593_en.htm

² See the recent ‘Action Plan for strengthening the fight against terrorist financing’, <http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1455113825366&uri=CELEX:52016DC0050>

regime based on analytical excellence and proportionality must not be confused with light-touch regulation: rapid and forceful regulatory measures need to be part of the toolkit in order to address risks before they become systemic if and when appropriate. In order to assure the regulatory capacities needed for this approach, the rapporteur calls for the creation of a horizontal Task Force DLT to be set up under the leadership of the Commission.

21.4.2016

OPINION OF THE COMMITTEE ON THE INTERNAL MARKET AND CONSUMER PROTECTION

for the Committee on Economic and Monetary Affairs

on virtual currencies
(2016/2007(INI))

Rapporteur: Ulrike Trebesius

SUGGESTIONS

The Committee on the Internal Market and Consumer Protection calls on the Committee on Economic and Monetary Affairs, as the committee responsible, to incorporate the following suggestions into its motion for a resolution:

1. Points out that the virtual currency (VC) industry and VC technology are in a nascent state;
2. Points out that the VC industry and VC technology are innovative technologies which are not being developed on the basis of existing infrastructure;
3. Recognises the potential benefits associated with VCs and VC technologies for consumers, businesses, charities and the economy at large, which include greater speed and efficiency and reduced costs in making payments and transfers, in particular across borders, and potentially promoting financial inclusion and facilitating access to funding and financial resources for the business sector and SMEs; notes also that the use of VCs and Distributed Ledger Technologies (DLTs) has positively contributed to, and facilitated, micropayments for online purchases of goods;
4. Highlights that VCs are the only means of payment other than cash which can facilitate real-time settlement (receiver gets 100 % of funds at the time of payment);
5. Stresses the importance of developing a level European playing field to allow the valuable potential of DLTs to be unleashed and fully developed, as they can be used in numerous innovative fields and in a wide range of industries and services, such as ‘smart contracts’, crypto-equity crowdfunding and dispute mediation services, in particular in the financial and juridical sectors; encourages public bodies, moreover, to evaluate the benefits and explore the possibility of applying such innovative technologies to other fields, with the aim of providing better, more rapid and more efficient services to EU citizens;

6. Acknowledges that VCs could present risks in relation to criminal activities such as the financing of terrorism, money laundering, tax evasion and tax fraud, as well as other potential illegal activities and challenges; notes, however, that there is little evidence that VCs have been widely used as a payment vehicle for criminal activity and that the level of traceability of cash transactions tends to be much lower than that of VCs;
7. Points out that VC holders are vulnerable to illegal activities and challenges, such as scams, stealing of VCs, cybercrime, hacking, malfunctioning of software/hardware, fraud and fraudulent schemes, false pretences or misrepresentations; asks the Commission to ensure that an adequate level of safeguards and effective remedies are in place for consumers who might face some of the aforementioned risks linked to the use of VCs;
8. Acknowledges that VCs, which are not a national or foreign currency, if used as an alternative to fiat currencies, could pose potential risks to the financial system in terms of both regulation and market surveillance and security, and could present risks and threats to financial integrity and effective financial regulation; stresses that risks to financial stability could become more pronounced as VCs become more widespread;
9. Recognises that persons seeking wealth preservation may use independent currencies such as Bitcoin at times of depressed interest rates or as a safe harbour during times of economic instability;
10. Notes substantial fluctuations observed in the past in the exchange rates of some VCs and the potential risks arising from the use of VCs for consumers; stresses that no specific regulatory protection exists in the EU to protect consumers from financial losses if a platform that exchanges or holds virtual currencies fails or goes out of business; notes that VCs can be securitised with underlying assets; highlights the need for consumer protection when using VCs, notably in terms of cybersecurity, algorithms used, contact persons and contact details in case of queries or problems, easily understood terms and conditions, including a clear statement of the risks, and the fact that VCs and their value are not necessarily guaranteed by any bank or country; emphasises that these potential problems should be communicated by the businesses in the VC sector;
11. Recognises the difficulties and uncertainties in predicting how VCs might develop and in identifying any potential specific longer-term policy responses while not stifling innovation; asks the Commission to develop a coherent and comprehensive strategy at EU level, with the aim of identifying the benefits and risks of VCs and VC technologies and potential longer-term policy responses, while taking into account the need to avoid fragmentation and distortion of the Single Market, the principle of better regulation, and the need to promote financial and technological innovation and to work with relevant stakeholders and VC companies in order to keep the EU attractive as a location for R&D and the operation of these technologies; highlights the importance of ongoing monitoring and analysis of the manner in which VCs are evolving and the policy challenges that they pose; suggests that a Task Force, under the leadership of the Commission, support the relevant public and private actors while evaluating and analysing all the potential avenues of evolution of VC technologies and DLT application; calls on the Commission to pay special attention to the algorithms used in VCs and to assess their security;
12. Calls on the Commission to consider the contribution of VCs and DLTs to all sectors, including their role in the development of the digital single market, with a view to

ensuring that legitimate businesses in the VC sector are allowed to thrive;

13. Acknowledges that the development of effective regulatory responses to the development of VCs is still at an early and delicate stage; stresses that regulators in some areas have made considerable progress in developing effective responses; notes, however, that a great deal of work remains to be done to put in place effective frameworks to regulate VCs in a manner that guards against the risks while not stifling financial and technological innovation;
14. Stresses the importance of consumer awareness, transparency and trust when using VCs; calls on the Commission to develop, in cooperation with the Member States and the VC industry, guidelines with the aim of guaranteeing that correct, clear and complete information is provided for existing and future VC users, to allow them to make a fully informed choice and thus enhance the transparency of VC schemes in terms of how they are organised and operated and how they distinguish themselves from regulated and supervised payment systems in terms of consumer protection; calls, moreover, on the VC industry in cooperation with the Commission and the Member States to consider applying the relevant AML/CFT (anti-money laundering / countering the financing of terrorism) requirements specified by international standards to convertible VC exchangers and any other types of institution that act as nodes where convertible VC activities intersect with the regulated fiat currency financial system, and asks the Commission to evaluate and consider extending the scope of the Anti-Money Laundering Directive to include virtual currency exchange platforms.

RESULT OF FINAL VOTE IN COMMITTEE ASKED FOR OPINION

Date adopted	21.4.2016
Result of final vote	+: 31 -: 2 0: 4
Members present for the final vote	Dita Charanzová, Carlos Coelho, Sergio Gaetano Cofferati, Lara Comi, Anna Maria Corazza Bildt, Nicola Danti, Dennis de Jong, Vicky Ford, Ildikó Gáll-Pelcz, Evelyne Gebhardt, Antanas Guoga, Sergio Gutiérrez Prieto, Robert Jarosław Iwaszkiewicz, Liisa Jaakonsaari, Philippe Juvin, Antonio López-Istúriz White, Marlene Mizzi, Robert Rochefort, Virginie Rozière, Christel Schaldemose, Andreas Schwab, Olga Sehnalová, Igor Šoltes, Ivan Štefanec, Mylène Troszczynski, Anneleen Van Bossuyt, Marco Zullo
Substitutes present for the final vote	Lucy Anderson, Birgit Collin-Langen, Edward Czesak, João Pimenta Lopes, Julia Reda, Ulrike Trebesius, Lambert van Nistelrooij, Sabine Verheyen, Kerstin Westphal
Substitutes under Rule 200(2) present for the final vote	Georg Mayer

RESULT OF FINAL VOTE IN COMMITTEE RESPONSIBLE

Date adopted	26.4.2016
Result of final vote	+: 54 -: 1 0: 2
Members present for the final vote	Gerolf Annemans, Hugues Bayet, Pervenche Berès, Esther de Lange, Markus Ferber, Jonás Fernández, Elisa Ferreira, Neena Gill, Roberto Gualtieri, Brian Hayes, Gunnar Hökmark, Danuta Maria Hübner, Cătălin Sorin Ivan, Othmar Karas, Georgios Kyrtzos, Alain Lamassoure, Philippe Lamberts, Werner Langen, Sander Loones, Bernd Lucke, Olle Ludvigsson, Ivana Maletić, Fulvio Martusciello, Bernard Monot, Luděk Niedermayer, Stanisław Ożóg, Dimitrios Papadimoulis, Sirpa Pietikäinen, Dariusz Rosati, Pirkko Ruohonen-Lerner, Alfred Sant, Molly Scott Cato, Peter Simon, Theodor Dumitru Stolojan, Paul Tang, Ramon Tremosa i Balcells, Ernest Urtegas, Marco Valli, Cora van Nieuwenhuizen, Jakob von Weizsäcker, Pablo Zalba Bidegain, Marco Zanni
Substitutes present for the final vote	Matt Carthy, Philippe De Backer, Mady Delvaux, Ashley Fox, Marian Harkin, Ian Hudghton, Sophia in 't Veld, Syed Kamall, Krišjānis Kariņš, Paloma López Bermejo, Emmanuel Maurel, Siôn Simon, Romana Tomc
Substitutes under Rule 200(2) present for the final vote	Daniela Aiuto, Virginie Rozière